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USIB-M-513  
27 June 1968

UNITED STATES INTELLIGENCE BOARD

Minutes of  
Five-hundred-thirteenth Meeting  
United States Intelligence Board  
USIB Conference Room  
Central Intelligence Agency, at 1030 hours, 27 June 1968

Director of Central Intelligence  
Richard Helms  
Presiding

MEMBERS PRESENT

Vice Admiral Rufus Taylor, Deputy Director of Central Intelligence  
Mr. Thomas L. Hughes, Director of Intelligence and Research,  
Department of State  
Vice Admiral Vernon L. Lowrance, Acting Director, Defense  
Intelligence Agency  
Lieutenant General Marshall S. Carter, Director, National Security  
Agency  
Mr. Charles A. Sommer, acting for Atomic Energy Commission  
representative to USIB  
Mr. William O. Cregar, acting for Federal Bureau of Investigation  
representative to USIB

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1. Reassignment of Major General  
William P. Yarborough, USA

Mr. Helms opened the meeting by commenting that he understood General Yarborough was attending his last USIB meeting prior to reassignment.

General Yarborough said that he was here to say goodbye, and to thank the Board for the privilege of sitting with it for the past year and a half. He explained that his new assignment was Commanding General I Corps (Group), Korea. He felt that his participation in the deliberations of the USIB has been a great experience in every way. General Yarborough said he spoke with absolute candor in expressing his belief that the affairs of the nation were in very good hands at the highest levels of the intelligence community. He particularly extended his thanks and gratitude to Mr. Helms personally, commenting that he thought the position of Director of Central Intelligence had never been in better hands. General Yarborough also said that he appreciated the fine treatment which the Army had received during the deliberations of the Board.

Mr. Helms thanked General Yarborough for his kind comments. The Chairman said that he and the Board were very grateful for the contribution General Yarborough had made to its activities, and extended congratulations and best wishes for his new assignment.

2. Watch Report No. 931

Approved as circulated.

Mr. Hughes noted that Secretary Rusk on his return from Bonn had commented that he assumed the Watch Committee was keeping an especially careful look at developments in critical areas at this time. Mr. Rusk is particularly concerned that Communist leaders such as Ulbricht and Kim Il-song might think that this summer would be a better time than usual to engage in further provocations and get away with them.

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3. Cuba: Castro's Problems and Prospects over the Next Year or Two  
(SNIE 85-68)

The Chairman said that he was glad to have this estimate since he believed this was an appropriate time to take a new look at the Cuban situation.

The Board then approved SNIE 85-68 as circulated.

No member raised objection to the release of this estimate to USIA.

4. Proposed Program of National Intelligence Estimates for Period  
1 July to 31 December 1968

The Chairman, Board of National Estimates, had no comments on this program, but referred to a DIA request for an estimate on the Soviet Maritime Threat. He understood there was no quick need for this estimate which would require a lot of analysis. He said that BNE and the USIB Representatives therefore intended to complete such an estimate during the first quarter of 1969. Admiral Lowrance agreed that this was satisfactory to DIA.

When Mr. Abbot Smith noted that there were not many estimates scheduled in the third quarter, Mr. Helms said he anticipated there would be a number of requests during that period for quick reaction estimates. He stated that Secretary Clifford had expressed a desire for expanded views on the Southeast Asian section of the recent world overlook estimate in NIE 1-68. Mr. Helms thought there would be more requests like that.

Admiral Lowrance stressed his hope that NIE 11-14-68 would be completed on schedule in November because of its relation to the MC 161 exercise.

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The Board then approved the subject Estimates Program as circulated.\*

5. Organization and Delineation of Authority for the Intelligence Liaison Officer (ILO) [redacted]  
(USIB-S-29. 11/16, 27 May 1968,  
Limited distribution through  
special channels)

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This subject was introduced by the Chairman who said that unless a member objected, he would propose that this memorandum from General Carroll be referred to the SIGINT Committee for study of the pros and cons and submission of a recommendation to the Board.

The NSA Member said that, while he concurred in the subject request, he had no objection to the Chairman's proposal but that the time factor is important since he understood that the ILO is scheduled to be replaced this summer.

Following Admiral Lowrance's statement that DIA had no problem with the proposed referral to the SIGINT Committee, [redacted] in response to the Chairman's question, said that two weeks should be sufficient.

Responding to General Carter's question as to whether the SIGINT Committee study would go beyond the recommended actions contained in the subject paper, the Chairman indicated that [redacted] would be asked to address only the problem stated in the paper.

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\*The Final USIB-Approved Program of National Intelligence Estimates for Period 1 July - 31 December 1968 will be circulated as USIB-D-14. 1/40.

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The Chairman then proposed and the Members concurred in a request that the SIGINT Committee prepare a report for USIB in two weeks with the further request that, if the report cannot be submitted by 11 July, [redacted] would provide a status report at that time.

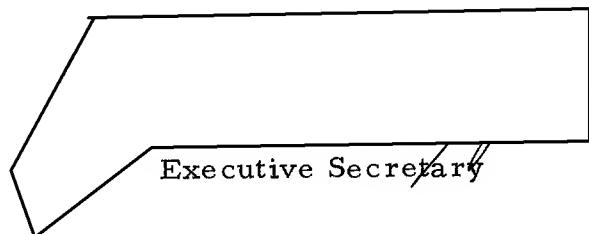
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(A record of the Board's discussion and action on this item is being circulated as USIB-D-33. 16/14, Special Limited Distribution through restricted channels.)

Adjournment: 1130



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SECRETARY'S NOTES

1. USIB-S-10.9/3, 31 May  
(Limited distribution through restricted channels)

As of 14 June all USIB members had approved the SIGINT Committee recommendation in paragraph 4 of the enclosure to subject document. Accordingly the revised requirements as approved by USIB have been circulated for information and guidance as USIB-S-10.9/5, 18 June (limited distribution through restricted channels).

2. International Intelligence Conferences  
(USIB-D-10.8/13, 5 June)

As of 17 June all USIB members had telephonically concurred in the recommendation in paragraph 3 of the memorandum from the Chairman, GMAIC outlining a proposed Program of Steering Panel and Ad Hoc Tripartite Working Party Meetings. The Chairman, USIB, in approving subject proposal stated that the Working Party on Ballistic Missiles (WP-39) mentioned in paragraph 3.c. should be limited to 10 U.S. participants. The Office of the Chairman, GMAIC has been so notified of the above.

3. Uniform Personnel Security Standards and Practices  
Governing Access to Sensitive Compartmented Information  
(DCID No. 1/14)  
(USIB-D-9.6/14, 10 June and  
Memorandum for Holders thereof,  
dated 17 June)

On 19 June all USIB members telephonically concurred in the changes in the subject DCID as recommended by the Security Committee in USIB-D-9.6/14, subject to amendments reflecting the views of DIA and NSA circulated in the reference Memorandum for Holders thereof. Accordingly, the revision of DCID No. 1/14 as approved by the DCI has been circulated for information and guidance as USIB-D-9.6/15 in advance of printing and dissemination to holders of the Intelligence Directives Handbook.

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**4. Approval of Minutes**

13 June Meeting  
(USIB-M-512)

On 19 June the Board approved the reference minutes of the 13 June USIB meeting subject to an editorial clarification by Dr. Reichardt of the last sentence of the first paragraph under item 3. A revised page incorporating this clarification has been distributed as a Memorandum for Holders of USIB-M-512, dated 19 June.

**5. Approval of NIE 56-68,  
"Prospects for the  
Philippines"**

As of 20 June all USIB members had concurred telephonically in NIE 56-68. The Office of National Estimates has proceeded with its publication.

No USIB member raised objection to the release of this estimate to USIA.

**6. Watch Report No. 930**

All USIB members telephonically approved subject report as of 20 June.

**7. Request for Release  
of NIS  
(USIB-D-51.3/27, 14 June)**

All USIB members, as of 25 June 1968, had approved the NIS Committee recommendation, as requested by DIA. The CIA member concurred subject to certain understandings which have been circulated in a Memorandum for Holders of subject document, dated 25 June. This Board action has been referred to the Chairman, NIS Committee for appropriate action.

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8. Non-Release of Estimates to Foreign Governments

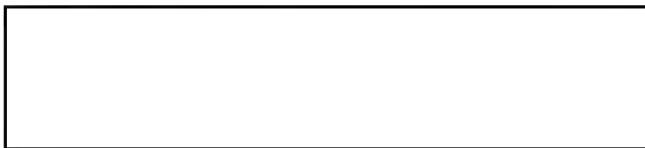
- a. SNIE 53-68, "The Vietnam Situation"  
(USIB-D-17.8/392, 11 June)
- b. NIE 1-68, "World Trends and Contingencies Affecting U. S. Interests"  
(USIB-D-17.8/393, 12 June)
- c. NIE 4-68, "The Clandestine Introduction of Weapons of Mass Destruction into the US"  
(USIB-D-17.8/394, 19 June)

No USIB member having requested reconsideration of the Board of National Estimates' recommendations regarding non-release of subject estimates, no further board action will be taken and [redacted] will not be released to any foreign government.

9. Release of Estimates to the Joint Committee on Atomic Energy

- a. Memorandum to Holders of NIE 13-8-67, "Communist China's Strategic Weapons Program"

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On 25 and 26 June, respectively, all USIB members had concurred telephonically in the release of subject estimates to the Joint Committee on Atomic Energy, as proposed by the AEC Alternate Representative to USIB. Pursuant thereto, Memorandum to Holders of NIE 13-8-67 and NIE 4-68 are being passed to the Joint Committee on Atomic Energy through appropriate channels.

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10. Reports Noted by USIB

- a. USIB-D-46.9/11 (COMIREX-D-72/53), 4 June  
(Limited distribution through restricted channels)
- b. USIB-D-46.8/33 (COMIREX-D-24.2/3), 13 June  
(Limited distribution through restricted channels)

In the absence of a request by a member, the subject reports will not be discussed at a meeting and have been recorded as noted by the Board on the following dates: a. 14 June, and b. 21 June.